

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 USIA-15 TRSE-00 MBFR-03

SAJ-01 H-03 NSC-10 SS-15 IO-13 OIC-04 ACDA-19 OMB-01

AEC-11 RSR-01 /157 W

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R 161540Z AUG 73

FM USMISSION NATO

TO SECSTATE WASHDC 1192

SECDEF WASHDC

INFO ALL NATO CAPITALS 3222

USCINCEUR

USNMR SHAPE

USDOCOSOUTH

USLOSACLANT

S E C R E T USNATO 3845

E.O. 11652: GDS 12/31/81

TAGS: PARM, NATO

SUBJECT: MBFR: UK PAPER ON VERIFICATION

FOLLOWING IS TEXT OF "PERSONAL NOTE" BY THE CHAIRMAN OF THE
SUB-GROUP ON VERIFICATION (UK GEN LLOYD) CIRCULATED AT
WORKING GROUP MEETING AUGUST 14. NOTE WILL BE TAKEN UP
BY VERIFICATION SUB-GROUP AT ITS MEETING AUGUST 21.
REQUEST INSTRUCTION ON NOTE FOR USE DURING THAT MEETING.
QUOTE:

THE SUB-GROUP HAS BEEN INVITED TO CARRY OUT BY 24 AUGUST
AN EXAMINATION OF THE VERIFICATION MEASURES DESIRABLE AND
PRACTICABLE DURING AND POST A FIRST NEGOTIATION PHASE ON MBFR,
ON THE ASSUMPTION THAT REDUCTIONS IN THAT PHASE WILL BE CONFINED
TO US/USSR FORCES AND THE NATO GUIDELINES AREA, AND ON THE
CSACLES POSTULATED IN THE BE PAPER OF 20TH JULY, 1973, THE UK
PAPER OF 30TH JULY, 1973, AND THE US PAPER OF 27 JULY, 1973.
THE PURPOSE OF THIS HASTY NOTE (WRITTEN IN MY PERSONAL
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CAPACITY) IS TO INITIATE THIS EXAMINATION.

2. THE REDUCTION FIGURES WITH WHICH WE HAVE TO DEAL ARE:-

(A) BELGIAN PAPER 20 JULY

US32,500 SOVIET 66,000

(B) UK PAPER 30 JULY

NOT MORE THAT 10 PERCENT OF US NOT LESS THAT 10 PERCENT OF
FORCES IN THE GLA, SOVIET FORCES IN GLA, TO
INCLUDING NOT MORE THAT TWO INCLUDE THREE TANK DIVISIONS.
GRIGADES

(19,000) (39,000)

(C) US PAPER OF 27 JULY

US 29,000 SOVIET 68,000 INCLUDING A FIVE DIVISION TANK ARMY

(D) GENERAL

ALL THREE PAPERS MAY BE TAKEN TO ASSUME AN AGREEMENT TO
RESPECT THE NEW LEVELS OF US AND SOVIET GROUND FORCES
POST REDUCTION.

(E) DIFFERENCES BETWEEN THE REDUCTION PACKAGES DO NOT SEEM
TO BE ENOUGH TO DEMAND DIFFERING VERIFICATION SYSTEMS,
EXCEPT TO THE EXTENT THAT MANPOWER FIGURES ALONE ARE
EFFECTIVELY UNVERIFIABLE UNLESS A VERY LARGE 'CEP' IS
ACCEPTABLE.

3. THE US PAPER SUGGESTS SOME MEASURES WHICH WOULD IN EFFECT
BE CLLATERAL TO VERIFICATION AND APPEARS TO ASSUME THAT THE
ALLIANCE MUST BE PREPARED TO RELY ON 'NATIONAL MEANS' FOR A
LARGE PROPORTION OF THE VERIFICATION PROCESS. THESE COLLATERAL
MEASURES ARE:-

(A) PRE-ANNOUNCEMENT OF MOVEMENTS OF US AND SOVIET
FORCES INTO THE AREA, INCLUDING ROTATIONS;

(B) PRE-ANNOUNCEMENT OF MAJOR EXERCISES, BY ALL
FORCES, TOGETHER WITH LIMITS ON THEIR SIZE, LOCATION,
NUMBER AND DURATION;

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(C) EXCHANGE OF OBSERVERS AT MAJOR EXERCISES BY ALL
FORCES;

(D) LIMITATIONS ON THE MOVEMENTS OF US/SOVIET FORCES
INTO THE AREA;

(E) LIMITATIONS ON MOVEMENTS OF US/SOVIET FORCES
ACROSS NATIONAL BOUNDARIES WITHIN THE AREA:

(F) NON-CIRCUMVENTION ARRANGEMENTS FOR HUNGARY TO BE
DEVELOPED LATER.

4. THE US PAPER OF 27 JULY, IN DIRECT REFERENCE TO
VERIFICATION ALSO FAVOURS CONSIDERATION OF MEASURES DESCRIBED IN THE

US PAPER OF 30 APRIL. THESE INCLUDE SOME OF THE COLLATERAL MEASURES MENTIONED IN PARA 3 ABOVE PLUS EITHER (A) EXTENSION OF THE RECONNAISSANCE FUNCTION OF PRESENT MILITARY LIAISON MISSIONS AND MILITARY ATTACHES OR (B) CREATION OF A SEPARATE MOBILE INSPECTION FORCE, PERHAPS EQUIPPED WITH LIGHT AIRCRAFT AND HELICOPTERS.

5. THESE MEASURES ARE IN LINE WITH THOSE DESCRIBED IN AC/276-(70)WP(35) (REVISED), WHICH INTER-ALIA GIVES A FULLER DESCRIPTION OF A POSSIBLE ORGANISATION FOR A MOBILE INSPECTORATE ("ADVERSARY-MANNED"). AS AN INDICATION OF THE NUMBERS REQUIRED APPENDIX B TO ANNEX, PARA 27, SUGGESTS A NATO REQUIREMENT FOR 130 TWO-MAN TEAMS TO COVER THE GLA.

6. AS TO CHOICE BETWEEN 4(A) AND 4(B), IT WOULD SEEM BEST NOT TO PUT OUR MLMS AND MILITARY ATTACHES AT RISK BY SUGGESTING THAT THEY MIGHT BE OFFICIALLY USED FOR WHAT THE RUSSIANS CALL 'SPYING'. FURTHER, ITEMS SUCH AS 3(E) MUST BE SO DRAFTED AS NOT TO SET PRECEDENTS WHICH MIGHT BE DAMAGING FOR NATO SHOULD EUROPEAN FORCES BECOME INVOLVED.

CONCLUSION

7. AS TIME IS SO SHORT IT IS SUGGESTED THAT THE SUB-GROUP MIGHT REPORT THAT:-

(A) IT ENDORSES THE US PROPOSALS FOR THE VERIFICATION
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AND COLLATERAL MEASURES SET OUT ABOVE, WITH THE PREVISIONS IN PARAS 2(D) AND 6 ABOVE;

(B) IT ALSO INDORSES THE ASSESSMENT OF THE LIMITED THOUGH POSITIVE VALUE OF THESE COLLATERAL MEASURES, GIVEN IN PAGE 11 OF ANNEX B TO THE US PAPER OF 30 APRIL 1973;

KC) THAT THE ABOVE ANNEX TOGETHER WITH AC/276-WP(70)35 (REVISED) PROVIDES MUCH VALUABLE DIRECT AND INDIRECT

MATERIAL ON THE MBFR VERIFICATION PROCESS, ON WHICH NATO NEGOTIATORS COULD DRAW AS REQUIRED.

8. WE MIGHT ALSO REFER TO SACEUR'S PROPOSAL FOR THE DEPLOYMENT OF OBSERVATION TEAMS IN THE THREE WMD'S OF THE USSR. THIS HAS LITTLE TO DO WITH THE VERIFICATION OF REDUCTIONS AND 'CEILINGS' BUT WOULD OBVIOUSLY ENHANCE NATO'S EXPECTATION OF WARNING OF SOVIET PREPARATIONS FOR AGGRESSION.
END QUOTE.
RUMSFELD

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